



# ANNUAL COUNCIL MEETING

# Monday, 17 May 2021 - 6.00 p.m. Morecambe Town Hall

Lancaster City Council welcomes members of the public to attend meetings under normal circumstances. However, due to COVID 19 social distancing, seating will be extremely limited as meetings in person start up again. Please bear this in mind if you wish to attend. Alternatively, please follow the streamed version on this link.

Kieran Keane, Chief Executive, Town Hall, Dalton Square, LANCASTER, LA1 1PJ





Sir/Madam,

You are hereby summoned to attend the Annual Meeting of the Lancaster City Council to be held in the Town Hall, Morecambe on Monday, 17 May 2021 commencing at 6.00 p.m. for the following purposes:

#### 1. APOLOGIES FOR ABSENCE

#### 2. VOTE OF THANKS

To give a vote of thanks to the retiring Mayor.

#### 3. **ELECTION OF MAYOR**

To elect the Mayor of the City of Lancaster for the ensuing year.

#### 4. ELECTION OF DEPUTY MAYOR

To elect a Deputy Mayor for the ensuing year.

#### 5. **MINUTES**

To receive as a correct record the Minutes of the Meeting of the City Council held on 24<sup>th</sup> March 2021 (previously circulated).

#### 6. **ANNOUNCEMENTS**

To receive any announcements which may be submitted by the Mayor or Chief Executive.

#### 7. **DECLARATIONS OF INTEREST**

To receive declarations by Councillors of interests in respect of items on this Agenda.

Councillors are reminded that, in accordance with the Localism Act 2011, they are required to declare any disclosable pecuniary interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).

Whilst not a legal requirement, in accordance with Council Procedure Rule 9 and in the interests of clarity and transparency, Councillors should declare any disclosable pecuniary interests which they have already declared in the Register, at this point in the meeting.

In accordance with Part B Section 2 of the Code Of Conduct, Councillors are required to declare the existence and nature of any other interests as defined in paragraphs 8(1) or 9(2) of the Code of Conduct.

#### 8. ITEMS OF URGENT BUSINESS

#### 9. **APPOINTMENT OF THE LEADER**

To receive nominations and elect the Leader of the Cabinet/Leader of the Council in accordance with the provisions of the Constitution set out below:-

"The Leader will be a Councillor elected for a two year term to the position of Leader by simple majority of the Council. In the event that only one nomination is put forward a vote will still be taken."

# 10. **EXECUTIVE ARRANGEMENTS AND THE SCHEME OF DELEGATION TO OFFICERS** (Pages 6 - 29)

Report of the Head of Democratic Services (on behalf of the Leader)

#### 11. NON EXECUTIVE DELEGATIONS

Council is recommended to approve the non-executive scheme of delegation to officers contained in the Constitution (this is included in the appendix to the report for Item 11, above).

#### 12. **ALLOCATION OF SEATS TO POLITICAL GROUPS** (Pages 30 - 34)

To consider a report of the Head of Democratic Services.

(This report was marked 'to follow' after the results of the by-elections were known on 7<sup>th</sup> May. It was published on 12<sup>th</sup> May 2021)

#### 13. APPOINTMENT OF OVERVIEW AND SCRUTINY MEMBERS

To receive nominations and appoint Councillors to serve on each of the following Overview and Scrutiny bodies in accordance with the political balance arrangements agreed at Item 9.

In accordance with the Council's Constitution, only non-Cabinet Councillors are entitled to vote on this item.

- (a) Overview and Scrutiny Committee (9 Councillors)
- (b) Budget and Performance Panel (9 Councillors)

#### 14. APPOINTMENT OF COMMITTEE MEMBERS

To receive nominations and appoint Members to serve on the under-mentioned Committees in accordance with the political balance arrangements agreed at item 9. The number of Councillors on each Committee is shown in brackets.

- a) Planning Regulatory Committee (15)
- b) Licensing Committee (10)

- c) Personnel Committee (7)
- d) Appeals Committee (7)
- e) Audit Committee (7)
- f) Standards Committee (7)
- g) Council Business Committee (7)
- h) Chief Executive Recruitment Committee (9)

#### 15. APPOINTMENT OF CHAIRS

To receive nominations and appoint Chairs to each of the under-mentioned bodies noting that, in accordance with the Constitution, only non-Cabinet Members are entitled to vote on (a) and (b) below:-

- (a) Overview and Scrutiny Committee shall not be member of the largest political group represented on Cabinet.
- (b) Budget and Performance Panel shall not be a member of the largest political group represented on Cabinet.
- (c) Planning Regulatory Committee
- (d) Licensing Committee
- (e) Personnel Committee recommended to include at least one Cabinet Member
- (f) Appeals Committee
- (g) Audit Committee shall not be a Member of Cabinet or Overview and Scrutiny
- (h) Standards Committee
- (i) Council Business Committee
- (j) Chief Executive Recruitment Committee

# 16. **APPOINTMENTS TO OUTSIDE BODIES, PARTNERSHIPS AND BOARDS** (Pages 35 - 42)

Report of the Head of Democratic Services.

#### **OTHER BUSINESS**

#### 17. **MOTION ON NOTICE - UNION FLAG** (Pages 43 - 44)

The following motion was submitted for the April meeting of Council, which was cancelled due to lack of other business. It is now submitted to this meeting.

A motion on notice has been submitted by Councillor Reynolds, seconded by Councillors Evans, Clifford and Cleet:-

Our nation's flag is a symbol of liberty, unity and freedom that creates a shared sense of civic pride and unites us as one people on these islands. People expect to see the Union flag flying high on civic buildings as a sign of our local and national pride, and our shared identity.

The Union flag should be flown every day, on every Lancaster City Council building.

We note that the mayor has approved the flying of the Union flag on council buildings on a permanent basis, in line with the suggestion from MHCLG.

This motion calls on Lancaster City Council to:

- (1) Enshrine the recommendations from MHCLG as council policy, so that future mayors cannot remove the recommendation to fly the Union Flag on council buildings on all days (except where a flag is flown to celebrate a specific day or event)
- (2) Ensure that Flags are replaced on a regular basis to ensure the highest standards
- (3) Complete a condition survey of flags and flag poles for the consideration of the portfolio holder for property services, and then complete one every year from now on.
- (4) Seek funding pots for the replacement of flag poles and for helping to fund new flag poles and flags
- (5) Seek the feedback of the community and elected members about areas of public open space where they would like to see a flag pole
- (6) Write to partners, local businesses and parish and town councils asking them to adopt the elements of this motion appropriate to them.

An officer briefing note is included in the agenda.

UT. Ven

Chief Executive

Town Hall, Dalton Square, LANCASTER, LA1 1PJ

Published on Wednesday 5th May 2021.

# COUNCIL

# Executive Arrangements 17 May 2021 Report of the Head of Democratic Services (on behalf of the Leader)

#### **PURPOSE OF REPORT**

To report to Council on the delegation of executive functions, in accordance with Rule 2 of Part 3, Section 2 of the Constitution, the Cabinet Procedure Rules

#### This report is public

#### **RECOMMENDATION**

(1) That the report be noted

#### 1.0 Introduction

- 1.1 Rule 2 of the Cabinet Procedure Rules provides as follows:
  - "Delegation by the Leader
  - (a) At the annual meeting of the Council, the Leader will present to the Council the names of the people appointed to the Cabinet by the Leader (including the name of the Deputy Leader), and their portfolios.
  - (b) At the annual meeting of the Council or as soon as practicable thereafter, the Leader will present to the Council a written record of :
    - (i) The detailed remits of the portfolios of the Cabinet Members.
    - (ii) Any delegations made by the Leader in respect of the discharge of the Council's executive functions.
  - (c) The document presented by the Leader will contain the following information about Executive functions in relation to the coming year, and these shall then be included in the Council's Constitution:
    - (i) The extent of authority of the Cabinet as a whole
    - (ii) The extent of any authority delegated to Cabinet Members individually, including details of the limitation on their authority;
    - (iii) The terms of reference and constitution of such Cabinet committees as the Leader or Cabinet appoints and the names of Cabinet Members appointed to them;
    - (iv) The nature and extent of any delegation of Executive functions to area committees, any other authority or any joint arrangements and the names of those Cabinet Members appointed to any joint committee or outside body for the coming year; and

- (v) The nature and extent of any delegation to officers with details of any limitation on that delegation, and the title of the officer to whom the delegation is made."
- 1.2 This report fulfils the requirement of Rule 2.

#### 2.0 Proposal Details

- 2.1 The names of the members appointed to Cabinet and their respective portfolios as well as the name of the Deputy Leader will be reported by the Leader of the Council. As the Leader is to be appointed at item 9 of this meeting the Leader may be in a position to report at this meeting, or may need to report as soon as practicable after the meeting.
- 2.2 In accordance with the Council's current Constitution (Part 2, Section 4, Para. 8), Cabinet Members will have the responsibilities as determined by the Leader from time to time. Individual Cabinet members shall have delegated authority to take Key Decisions within their portfolio, in accordance with the Cabinet Procedure Rules set out in Part 3 Section 2 of the Constitution, which states that any decision by an individual Cabinet member over £150,000 requires consultation with the relevant Director of Chief Executive.
- 2.3 Currently the Leader has delegated a financial limit of £200,000 to the Chief Executive and £150,000 to Directors. Any decision over £50,000 should be taken in consultation with the relevant Cabinet member.
- 2.4 It should be noted that there is a temporary COVID delegation in place (*Appendix A*) for spending during the pandemic, after which the normal executive delegations will apply.
- 2.5 No Cabinet Committees or Area Committees have been appointed.
- 2.6 The revenues and benefits functions of the Council will continue to be carried out by a Joint Committee with Preston City Council. The two Cabinet members appointed to serve on that Joint Committee will be the Leader and the portfolio holder for Finance. All other Cabinet Members are substitute Members of the Joint Committee. Cabinet members will be appointed to outside bodies by Cabinet at its first meeting in the municipal year.
- 2.7 The Leader and one member of Cabinet (to be selected by the Leader) will also serve on the Lancaster and South Cumbria Joint Committee.
- 2.8 The current Scheme of Delegation to officers as set out in the Constitution (Appendix B) includes the delegation of both executive and non-executive functions. The executive delegations are the subject of this report and are just for noting; the non-executive functions are for Council to consider in the following agenda item.

#### 3.0 Conclusion

3.1 The report is submitted in accordance with Rule 2 of the Cabinet Procedure Rules and is for noting. It has been drafted by the Head of Democratic Services on behalf of the Leader, due to appointment of the Leader being an item on the agenda for this meeting.

## <u>Covid-19 Pandemic - Policy for decision making and spending delegations within the Budget</u> & <u>Policy Framework</u>

#### **Background**

The increased costs and loss of income facing the city council as a result of the COVID pandemic is both dramatic and uncertain. We are also aware that we expect the impact of the pandemic to continue for months if not years in terms of changing how we work, how people interact, and the services that may be needed from the council.

The Budget Framework set by Full Council in February 2020 sets a ceiling on what can be spent. However, given the context outlined above it may now be that it is no longer appropriate to spend in line with the agreed budget. The situation is also not yet certain enough to make a full-scale budget review sensible. Therefore, we need a flexible solution to support a broad, ongoing and swift review of spending decisions, amending the Leaders' financial delegations provides a mechanism to do that.

Executive decisions can be taken that are in accordance with the Budget Framework. Those that fall outside must be made by Full Council.

The Leader has delegated decisions to Cabinet Members and officers of the Council under a scheme of delegation that can be found at Part 2 Section 7 (page 48) of the Constitution. In addition to this, delegations for financial limits for spending are detailed at Part 3 Section 2 (page 94) of the Constitution.

### **Temporary Financial Restrictions**

Subject to the exceptions below, there should be no expenditure or commitment to make expenditure on any project/programme of work/activity without first obtaining written approval as set out below.

The exceptions to the above include:

- Expenditure initiated as part of the COVID response
- Operational expenditure (money spent on the ongoing costs of running a service) including purely administrative expenditure (e.g. stationary) and those essential services which have continued throughout the pandemic (e.g. refuse collection and customer services)
- Any expenditure that is contractually/statutorily/legally required (e.g. salaries)
- Any expenditure that was committed prior to 23 March where it is not possible or necessary to cancel or delay that commitment

For the avoidance of doubt, these temporary financial restrictions cover <u>all</u> revenue, reserves and capital expenditure that was agreed as part of the Budget Framework in February 2020.

In simple terms, no new expenditures, other than those required to address the COVID pandemic, should be made without approval and operations which were halted or reduced at the start of the pandemic should not be restarted or increased without written approval.

## **Authorisation/Written Approval**

#### Revenue Expenditure & the Use of Reserves

Subject to the exceptions provided above for all revenue expenditure and use of the Council's reserves the following approval limits are set.

- Up to £25k Director to authorise in consultation with cabinet member
- Over £25k a simple majority from the Portfolio Holder, Director, Leader, Cabinet member for finance, and Chief Exec to authorise after consideration of advice from \$151 officer
- Over £100k Cabinet to authorise after consideration of advice from S151 officer

All authorisations will be in writing and signed and dated. A record will be maintained by the Section 151 Officer of all these authorisations.

#### **Emergency Authorisations**

Should an urgent emergency arise requiring the protection and life, limb and/ or property authority can be sought directly from the Leader of the Council and the Chief Executive.

#### **Capital Projects**

The commencement of new capital projects or re-commencement of capital projects halted by the pandemic will require approval of cabinet irrespective of the financial level.

For the avoidance of doubt, the above limits extend to the full expenditure commitment so where that commitment is paid out in stages it is the value of the full commitment that should be considered.

All authorisations will be in writing and signed and dated. A record will be maintained by the Section 151 Officer of all these authorisations.

#### **Financial Delegation Limits**

Financial delegations are as set out in the Part 3 Section 2 (page 93) of the Constitution. These are considered appropriate at this time but will be kept under review.

#### **Financial Procedure Rules**

Additionally, the Financial Procedure rules, specifically Section 4 (starting on page 136) set out rules for 'Managing Income and Expenditure: Budgetary Control.' These mandate responsibility for budgetary control to Directors who designate Responsible Spending Officers for the authorisation of expenditure and monitoring of both expenditure and income. These rules still apply but should take account of the temporary financial restrictions set out above.

#### Monitoring expenditure and income

During the period of the temporary financial restrictions, the Section 151 Officer will provide a monthly report to Cabinet on the Council's financial position including the expected impact of the COVID pandemic. The report will include:

- A schedule of such expenditures which have been halted and reduced during the pandemic and the estimated expenditure saving.
- Any additional expenditures, planned or emergency, arising as a consequence of the pandemic as authorised by the Director of Communities and the Environment.
- An assessment of the loss of incomes arising from the pandemic as reported to the Section 151 Officer by Responsible Spending Officers.

#### **Operational decisions**

Operational decisions do not fall under this policy.

Operational decisions are defined as purely administrative decisions (such as those relating to the purchase of stationery) or those in relation to day-to-day delivery of services.

Operational decisions do not include any project or service that did not continue between 23 March 2020 and [one day after this rule is agreed] or returning any project to its pre-23 March 2020 capacity.

#### **Status**

This policy forms part of the Leader's Scheme of Delegation of executive functions in the Constitution. If there is conflict between this policy and the scheme of delegation in the Constitution, then this policy takes precedence. Should any other financial delegation policy the Council has contradict this policy then the policy providing greater scrutiny at lower levels takes precedence.

#### **Review**

This policy is subject to review by the Leader, at any time, and no less than every month.

Signed.	
Erica Lewis - Leader	
Dated 28 19 120	

#### Part 2, Section 7 of Lancaster City Council's Constitution

#### Scheme of Delegation to Officers

It is acknowledged that the role of Officers is to take operational decisions in the manner that they consider is most appropriate given their managerial and professional expertise, and that no specific delegations are required in order for Officers to carry out the administration of the services for which they are responsible.

The purpose of this Scheme of Delegation is rather to provide clarity for the undertaking of activities that for governance reasons require formal authorisation.

Formal delegations have been approved by the relevant Council body with responsibility for the particular function, and this may be Council, a Regulatory or other Committee of Council, or, in the case of executive functions, the Leader or Cabinet.

All the delegations within this Scheme are to be undertaken within:

- The policies and strategies of the Council within the Policy Framework;
- Any legal constraints imposed on the Council;
- The financial provision authorised by the Cabinet and the Council;
- Any relevant provisions within the Constitution.

This Scheme of Delegation should be read in conjunction with the Council's Financial Regulations, including the Contract Procedure Rules, and the Treasury Management Framework.

Any reference to any Act of Parliament includes references to Regulations and other subordinate legislation made thereunder and to any EU legislation on which the UK legislation is based. References to any Act, Regulation, Order or Byelaw shall be construed as including any reenactment or re-making of the same, whether or not with amendments.

Subject to any express instruction to the contrary from the delegating body, any power to approve also includes power to refuse, power to impose appropriate conditions and power to amend decisions.

Generally, any power delegated to a Director may be exercised by the Chief Executive, and any power delegated to any other Officer may be exercisable by the Officer's Director or the Chief Executive. However, it should be noted that this is subject to any specific statutory restrictions. For example, under Health and Safety legislation, some powers may only be exercised by qualified "inspectors".

Any delegation to the Chief Executive may in his/her absence be exercised by a Director. Formal urgent decisions will be taken in consultation with the appropriate elected Councillor(s) in accordance with the Constitution. It is anticipated that the delegated authority would be exercised (taking account of any comments from the Monitoring Officer and the Chief Finance Officer), by the most appropriate Director given the subject matter for decision, or, in the absence of that Director or where the decision is general in nature, by the Director/Deputy Director or Senior Emergency Officer on duty at the time.

This Scheme of Delegation covers both executive and non-executive functions and is subject to the 'cascade' principle and, unless excluded by statute, bestows the power for the Chief Executive and Directors to further delegate in writing all or any of these functions to other Officers (described by post title) either fully or in part and subject to such limitations as considered reasonable by the delegating Officer. Any such delegation must be evidenced in writing, dated and signed by the Officer delegating the authority, with a copy supplied to the Head of Democratic Services. The Officer

delegating the function remains responsible for ensuring that delegated decisions are properly taken by sufficiently senior and experienced Officers and for the decisions taken.

The cascade principle under which the Scheme of Delegation operates means that any Officer given powers under the Scheme can further delegate those powers to other Officers either:-

- through a Local Scheme of Delegation (which sets out all the standing delegations given to specific Officers in defined areas of the Council's service areas). A full list of the Local Schemes of Delegation can be viewed here. Any of the schemes can be looked at in detail; or
- through a Specific Delegation in relation to an individual decision which must be evidenced
  in writing using the agreed standard form, dated and signed by the Officer delegating the
  power with a copy supplied to the Head of Democratic Services.

A Specific Delegation does not need to be given where an Officer is given delegated powers to action a particular decision by Council, Cabinet or a Committee or Sub Committee.

All Local Schemes of Delegation (and any changes to them) must be agreed by the Monitoring Officer. The Monitoring Officer shall be authorised to amend the Scheme of Delegation to reflect reorganisations, changes in job titles and vacancies (where such changes result in redistributing existing delegations), to reflect legislative changes and to effect Councillor decisions. Any post specifically referred to in the Scheme of Delegation shall be deemed to include any successor post, and shall include any Officer acting up or seconded.

Where a function has been delegated to an Officer (including where sub-delegated through the Cascade principle), the person or body making the delegation may at any time exercise the function concurrently or take back responsibility for the function and may therefore exercise the function (make the decision) despite the delegation.

Equally an Officer may consider a decision to be of such importance or sensitivity that their delegated authority should not be exercised in any particular case and may refer the matter back to the delegating body for decision.

Where an Officer is authorised or designated by virtue of this Scheme of Delegation as an authorised Officer for the purposes of any legislation, that authorisation (unless it specifically states to the contrary) shall be deemed to authorise that Officer to undertake all the powers and duties of an authorised Officer as are specified in that legislation. These may include (but are not restricted to) the power to enter on land, undertake inspections, serve notices (including the issue of fixed penalty notices), take samples and remove goods.

Where a power or duty is delegated to an Officer, either directly under the Scheme of Delegation or through designation as an authorised Officer, and the exercise of that power or duty is contingent upon the opinion of the Council that particular conditions or factual circumstances exist, then the Officer in question has the power to determine whether or not those circumstances exist or whether those conditions have been fulfilled in the name of and with the authority of the Council.

Functions, matters, powers, authorisations, delegations, duties and responsibilities within this Scheme shall be construed in a broad and inclusive fashion, and shall include the doing of anything which is calculated to facilitate or is conducive or incidental to the discharge of anything so specified.

Where a power or duty delegated under this Scheme includes at source a power to take enforcement action, and/or to recover costs, fees or charges, the delegation shall include the power to take all necessary action to recover such fees costs or charges by way of civil debt or otherwise.

An Officer, in exercising delegated powers, may consult the relevant Portfolio Holder or Committee Chair if he/she considers it appropriate to do so.

#### **DELEGATIONS TO THE CHIEF EXECUTIVE**

#### **Matters of Urgency**

To authorise any action reasonably necessary to protect the health, safety or welfare of individuals or the safety of property.

Where it is necessary for any function to be discharged and it is impracticable or impossible by reason of urgency for the matter to be considered by the Cabinet (or by the relevant Portfolio Holder), to take such action as they consider appropriate, in consultation, so far as practicable with the Leader and relevant Portfolio Holder(s); and where there is no Leader and Cabinet all executive functions shall vest in the Chief Executive who shall be able to exercise all executive functions or authorise Officers to exercise such functions.

Where it is necessary for any function of the Council or one of its Committees to be discharged and it is impracticable or impossible, by reason of urgency, for the matter to be considered by the Council or such Committee, to take such action as they consider appropriate, in consultation, so far as practicable, with the Mayor and Group Leaders in respect of a Council function or the relevant Committee Chair in respect of a matter within the Terms of Reference of a Council Committee.

Where action is taken under the above, the Chief Executive shall submit a report to the next Cabinet, Council or Committee meeting recording the urgent circumstances which made the action necessary and detailing the action taken.

#### **Other Functions**

To make applications to the Home Secretary for consent to make orders under the Public Order Act 1986 in response to an application from the Chief Constable, and to make the appropriate Order following the receipt of the Home Secretary's consent.

To determine matters arising from the Commission for Local Administration in England (the Local Government Ombudsman) in whatever manner is appropriate, including the making of local settlements.

To seek planning permission for the Council's own development or development on Council-owned land.

To grant authorisations for the purposes of Sections 28 and 29 of the Regulation of Investigatory Powers Act 2000 (subject to the requirement for each authorisation to be approved by the Magistrates' Court).

#### **Delegations from the Personnel Committee**

In respect of all posts, except JNC Chief Officer posts, to establish new posts and approve minor structural re-organisations, and to assimilate members of staff on fixed term or temporary contracts or in casual work situations into the permanent establishment.

To determine the terms and conditions of service of Council Officers within the policy set by the Personnel Committee.

To determine applications for regrading.

To determine applications made by JNC Chief Officers in accordance with the provisions of the Council's Family Leave Scheme and Flexible Working Hours Scheme.

To apply the Council's Redeployment Policy including declaration of a redundancy situation and redeployment of staff.

To approve the payment of acting up and honorarium payments and severance payments, including voluntary severance, early retirement and/or voluntary redundancy, within Council policy, up to £50,000.

To approve extensions to full or half sick pay.

To approve release of preserved pension benefits in accordance with relevant pension legislation, including Certificates of Material Change.

To determine requests for late transfers into the Local Government Pension Scheme.

To suspend and to determine disciplinary, capability and grievance matters in relation to Officers except appeals against dismissal by JNC Chief Officers.

In accordance with the Model Disciplinary Procedure contained in the JNC Handbook for Chief Executives, Investigation and Disciplinary Committee meetings shall be convened by the Chief Executive who will filter out and deal with allegations which are clearly unfounded, trivial or can best be dealt with under some other procedure relating to the Monitoring Officer (in consultation with the Chair of Personnel Committee).

# General Delegations from Council, Committees and Cabinet to the Chief Executive, Directors and Statutory Officers.

To be responsible for and to exercise all functions that may fall within their job role from time to time including matters set out below.

To sign statements of truth in connection with legal proceedings on behalf of the Council.

To serve notices under Section 16 of the Local Government Act (Miscellaneous Provisions) 1976.

With regard to finance and contractual matters, to exercise any relevant authority set out in the Financial Regulations and Contract Procedure Rules for Works, Goods and Services. Designation as a Responsible Spending Officer or Contract Manager will be deemed to be designation in writing by a Director for this purpose.

In accordance with relevant legislation and any charging policy set by Council, Committees or Cabinet, to set fees and charges for services and activities.

To take all necessary actions (including the preparation of any documentation, letting of contracts, undertaking statutory processes and incurring expenditure) to implement decisions of Cabinet, Council or any other Councillor body.

In consultation with the Director for Economic Growth and Regeneration to issue, serve and withdraw any notices or take any other enforcement or other action.

To attest the affixing of the Common Seal to documents.

To determine matters arising from the Commission for Local Administration in England (the Local Government Ombudsman) in whatever manner is appropriate, including the making of local settlements.

To seek planning permission for the Council's own development or development on Council-owned land.

To grant authorisations for the purposes of Sections 28 and 29 of the Regulation of Investigatory Powers Act 2000 (subject to the requirement for each authorisation to be approved by the Magistrates' Court).

To institute, defend, settle or compromise any claim or participate in any legal proceedings in any case where such action is necessary to give effect to a decision of the Council, Cabinet or Committee or in any case where he/she considers that such action is necessary to protect the Council's interests.

To do all such things as are necessary in relation to all routine matters of day to day administration and management of the Council.

#### DELEGATIONS TO THE DIRECTOR FOR COMMUNITIES AND THE ENVIRONMENT

Authorised to exercise the General Delegations from Council, Committees and Cabinet set out above in relation to the Chief Executive.

To administer residents' parking schemes and add properties to the Register of Excluded Properties established by Cabinet in December 2005 in respect of residents' parking schemes.

To authorise the making of Car Park Orders and the closure of Council owned public land and car parks where required to do so for operational or health and safety purposes.

To designate authorised Officers for the purposes of the Environmental Protection Act 1990, Clean Neighbourhoods and Environment Act 2005 and the Refuse Disposal (Amenity) Act 1978, who may then act on behalf of the Council under the relevant legislation in accordance with their designation as authorised Officer.

To approve the terms and conditions of market lettings.

To approve requests for the lighting of the Ashton Memorial in recognition of national or international charity campaigns.

To serve notices and to act on behalf of the Council under any applicable environmental legislation (and any subordinate legislation, regulations or orders made under the primary acts), and to designate authorised Officers who may then act on behalf of the Council (whether under primary legislation, any subordinate legislation, regulations or orders made under the primary acts) in accordance with their designation as authorised Officer.

To waive the repayment, or to reduce the level of repayment, of right to buy discount under Section 185 of the Housing Act 2004.

Under the Anti-Social Behaviour, Crime and Policing Act 2014:

(a) to be an authorised person for the purposes of Section 53, with authority to issue a Community Protection Notice (Section 43), and/or a Fixed Penalty Notice for breach of a Community Protection Notice (Section 48) and to authorise other Officers to act;

- (b) to be authorised to issue notices under Sections 47 and 49 in respect of Community Protection Notice works in default and to authorise such work in default to be carried out;
- (c) to be an authorised person for the purposes of Sections 63 and Section 68 (enforcement of Public Spaces Protection Orders); and
- (d) to be authorised to issue a Closure Notice for a period of up to 24 hours.

For the avoidance of doubt the Director for Communities and the Environment can designate persons who have entered into a contract with the Council for the provision of litter services as authorised Officers under Section 88(10) of the Environmental Protection Act 1990, subject to satisfactory safeguards being set out in the contract to ensure notices are issued in accordance with the law and the Council is covered by a suitable indemnity.

To grant, renew and vary site licences and collectors' licences under the Scrap Metal Dealers Act 2013, and to enter and inspect premises licensed under the Act.

To appoint Proper Officers for the purposes of the Public Health (Control of Disease) Act 1984, the Public Health (Infectious Diseases) Regulations 1988 and under the National Assistance Act 1948, Regulations 2 and 3 of the Health Protection (Notification) Regulations 2010, Sections 84 and 85 of the Public Health Act 1936, and Section 37 of the Public Health Act 1961.

To serve any statutory notice, counter-notice or document in respect of a dwelling house or under the Mobile Homes Act 1983 let by the Council and which is to be served in connection with the exercise of the functions of the local housing authority.

To serve notice and commence legal action to seek an order of possession in respect of a dwelling house or under the Mobile Homes Act 1983 let by the Council under various different tenancy arrangements or to authorise others to take such decisions and to review any decision to seek an order for possession of a dwelling.

To award discretionary points and exercise any other discretion that may be appropriate to allocate council housing stock, and to undertake any review under the Housing Allocation Policy.

To nominate tenants to Housing Associations.

To serve statutory notices, directions, orders and other documents, to exercise statutory powers of entry and to undertake inspections and take enforcement action in connection with unfit, defective or otherwise substandard dwellings, or overcrowding or to address otherwise unsatisfactory conditions.

To investigate and take enforcement action in respect of unlawful eviction or tenant harassment or any offence under Housing legislation.

To determine applications for the licensing of houses in multiple occupation under the Housing Act 2004 including the granting, refusal and variation of licences and the issuing of temporary exemptions in appropriate cases as defined in the Act.

To determine applications in respect of grants in respect of dwellings, including disabled facilities grants and to waive or relax the conditions and/or requirements of approved grants.

To take action to secure the restoration or continuation of the supply of water, gas or electricity to tenanted property.

To exercise the statutory functions of the Council with regard to homelessness, including the undertaking of reviews of decisions. To administer and operate any loan/grant/other schemes intended to prevent homelessness or support care in the community.

To determine applications in respect of chimney heights under the Clean Air legislation.

The discharge of any function relating to the control of pollution or the management of air quality (including the enforcement of the provisions of the Clean Air Act 1993).

Under the Redress Schemes for Lettings Agency Work and Property Management Work (Requirement to Belong to a Scheme etc) (England) Order 2014 to set and impose a penalty charge (to a maximum of £5000); to undertake the service and signing of notices; to consider and determine representations and objections; to recover the monetary penalty through a certificate signed by the Director of Corporate Services.

Under the Smoke and Carbon Monoxide Alarm (England) Regulations 2015 to act as Inspectors; to undertake the service and signing of notices; to set and impose a penalty charge (to a maximum of £5000); to authorise remedial work; to consider and determine representations and objections; to recover a monetary penalty through a certificate signed by the Director of Corporate Services.

To serve notices and to act on behalf of the Council under the Health Act 2006 and to designate authorised Officers who may then act on behalf of the Council under the legislation in accordance with their designation.

To appoint, in writing, suitably qualified officers to act on behalf of the Council under the Animal Welfare Act 2006 and the Animal Welfare (Licensing of Activities Involving Animals (England) Regulations 2018.

To issue notices and take other relevant action in relation to the Control of Horses Act 2015 (Animals Act 1971 as amended by Control of Horses Act 2015).

To issue notices and take all other relevant action under the Criminal Justice and Public Order Act 1996.

#### Non-Executive functions delegated by Licensing Committee

To investigate and enforce contraventions of Food Safety and hygiene legislation (including the Food Safety Act 1990) and regulations made under the European Communities Act 1972 (including the Food Safety and Hygiene (England) Regulations 2013.

To serve notices and to exercise all powers under Food Safety and hygiene legislation. This includes the service of improvement notices, prohibition notice, entry to food business premises, seizure, requests for information from FBOs and applications for warrants under the Food Safety and Hygiene (England) Regulations 2013.

In consultation with the Chair or Vice Chair to suspend or revoke an operator's licence under Section 62 of the Local Government (Miscellaneous Provisions) Act 1976.

In consultation with the Chair or Vice Chair to suspend or revoke a hackney carriage or private hire vehicle licence under Section 60 or Section 68 of the Local Government (Miscellaneous Provisions) Act 1976 and to suspend or revoke a driver's licence under Section 61, including authority to suspend or revoke a licence with immediate effect in the interests of public safety.

To grant and issue any licence, registration or other permission under any legislation within the terms of reference of the Licensing Committee, unless there are any adverse representations or other

reasons why the Officer considers it appropriate to refer the matter to the Committee. This does not include authority to refuse a licence, save that the Director of Communities and the Environment and the Licensing Manager are authorised to refuse new applications for hackney carriage or private hire driver licences, where satisfied that the applicant is not a fit and proper person to hold a licence.

To approve any matters within the conditions of licences, registrations or other permissions under any legislation within the terms of reference of the Licensing Committee, which require the approval or consent of the Council.

To designate authorised Officers, who may then act on behalf of the Council, serve notices apply for warrants and take action under the Act in accordance with their designation as authorised Officer under the:

- Local Government (Miscellaneous Provisions) Act 1976;
- Local Government (Miscellaneous Provisions) Act 1982;
- Health and Safety at Work (etc.) Act 1974;
- Various Food Acts (including the Food Safety Act 1990)
- Pet Animals Act 1951
- Caravan Sites and Control of Development Act 1960
- Animal Boarding Establishments Act 1963
- Dangerous Wild Animals Act 1970 and 1991
- Breeding of Dogs Act 1973 and 1991
- Riding Establishments Acts 1964 and 1970
- Zoo Licensing Act 1981
- County of Lancashire Act 1984
- Noise and Statutory Nuisance Act 1993
- Housing and Planning Act 2016.

To allocate permits for street collections unless there are more applications than permits available.

To issue licences, registrations, permissions, orders, notices and consents and take enforcement action in relation to any regulatory function of the Licensing Committee, unless there are any adverse representations or other reasons why the Officer considers it appropriate to refer the matter to the Committee.

To advertise, grant, issue and enforce street trading licences or consents under the Local Government (Miscellaneous Provisions) Act 1982, and to set the appropriate fee or charge.

#### Non-Executive Functions Delegated by the Licensing Sub-Committee

#### Licensing Act 2003

To determine applications for Personal Licences, including with relevant Unspent Convictions provided no Police representation has been made.

To determine applications for Premises Licences/Club Premises Certificates provided no representation has been made.

To determine applications for Provisional Statements provided no representation has been made.

To determine applications to vary Premises Licences/Club Premises Certificates provided no representation has been made.

To determine applications to vary Designated Premises Supervisor Licences.

To determine any request to be removed as a Designated Premises Supervisor.

To determine applications for transfer of Premises Licences provided no police objection has been received.

To determine applications for interim authorities provided no police objection has been received.

To determine whether any representation is irrelevant, trivial, frivolous or vexatious etc.

To agree the appropriate scale of plans required to be submitted by an applicant.

To dispense with a hearing in accordance with Regulation 9 of the Licensing Act 2003 (Hearings) Regulations 2005.

To extend time limits in accordance with Regulation 11 of the Licensing Act 2003 (Hearings) Regulations 2005.

To identify points on which clarification may be required at a hearing, in accordance with Regulation 7 (1) (d) of the Licensing Act 2003 (Hearings) Regulations 2005.

To acknowledge receipt of a Temporary Event Notice under Section 102 of the Licensing Act 2003 and, where appropriate, to serve counter-notice under Section 107 of the Act.

To determine applications for minor variations to Premises Licences/Club Premises Certificates.

In consultation with the Chair of the Licensing Committee or in his/her absence the Vice Chair, authority to authorise applications for hypnotism subject to the standard conditions approved by the Committee.

#### Gambling Act 2005

To determine applications for permits for 3 or 4 gaming machines in premises licensed under the Licensing Act 2003.

To determine applications for premises licences under the Gambling Act 2005 where no representations have been received or representations have been withdrawn.

To determine applications for a variation to a licence under the Gambling Act 2005 where no representations have been received or representations have been withdrawn.

To determine applications for a transfer of a licence under the Gambling Act 2005 where no representations have been received from the Gambling Commission.

To determine applications for a provisional statement under the Gambling Act 2005 where no representations have been received or representations have been withdrawn.

To determine applications for club gaming/club machine permits under the Gambling Act 2005 where no objections have been made or objections have been withdrawn.

To determine applications for other permits under the Gambling Act 2005 where no representations have been made.

To cancel licensed premises gaming machine permits.

To grant a temporary use notice under the Gambling Act 2005 where no representations have been made.

In consultation with the Chair of the Licensing Committee to determine film classification restrictions where there has been no classification by the British Board of Film Classification; save that, where the Director of Communities and the Environment considers it appropriate in view of the nature of the particular film, the matter shall be referred to the Committee.

To act on behalf of the Licensing Authority as Responsible Authority when required under the Licensing Act 2003.

To suspend licences and club premises certificates for non-payment of annual fees in accordance with the Licensing Act 2003.

To designate authorised persons as defined in Section 13(2)(a) of the Licensing Act 2003.

To designate authorised persons as defined in Section 304(2) of the Gambling Act 2005.

# <u>DELEGATIONS TO ANY OFFICERS DESIGNATED BY THE DIRECTOR FOR COMMUNITIES AND THE ENVIRONMENT IN WRITING</u>

Under the cascade principle (above) the Director for Communities and Environment may authorise other suitably qualified and experienced Officers to undertake any of the functions set out above.

#### **DELEGATIONS TO THE DIRECTOR OF CORPORATE SERVICES**

Authorised to exercise the General Delegations from Council, Committees and Cabinet set out above in relation to the Chief Executive.

To institute, defend, settle or compromise or participate in any legal proceedings in any case where such action is necessary to give effect to a decision of the Council or in any case where he/she considers that such action is necessary to protect the Council's interests.

Where any contract or document is necessary to any legal procedure or proceedings on behalf of the Council it will be signed by the Director of Corporate Services or other Officer authorised by him/her unless any enactment otherwise authorises or requires differently, or the Council has given requisite authority to some other person.

To arrange insurance cover for the Council, including the taking out and renewal of policies.

To undertake borrowing and investment decisions and related/supporting operational activity in accordance with the Council's approved Treasury Management Framework.

To sign any documentation on behalf of the Council in accordance with any approved role as "accountable body".

To update the Council's financial systems and records as necessary to bring into effect a decision of the Council or Cabinet.

To exercise the Council's statutory functions and responsibilities in respect of Council Tax, National Non-Domestic Rates, and Housing Benefit and Council Tax Support and to support the Joint Committee with Preston Council.

To authorise Officers to represent the Council in the Magistrates' Court in recovery and enforcement proceedings for Council Tax and National Non-Domestic Rates (NNDR).

To grant relevant reliefs, discounts and exemptions and support awards associated with Council Tax, National Non-Domestic Rates, and Housing Benefit and Council Tax Support (made available either through locally determined or national policies).

To authorise the commencement of civil proceedings for the recovery of sums owed to the Council.

To sign certificates under Regulation 53(5) of the Council Tax (Administration and Enforcement) Regulations 1992 and Regulation 21(5) of the Non-Domestic Rating (Collection and Enforcement (Local Lists) Regulations 1989.

To authorise Officers to appear on behalf of the Council in Courts inquiries and Tribunals, as appropriate.

To certify resolutions and documents as being true copies.

To determine whether or not confidential or exempt Cabinet reports, minutes or background papers are required to continue to be treated as confidential or exempt.

To sign official certificates of search in the register of local land charges and set the fee for a local search and related inquiries in respect of land.

To approve expenditure from the Councillors' conferences budget in consultation with the relevant Cabinet member.

To approve duties for inclusion in the list of Approved Duties for the purposes of the Councillors' Allowances Scheme.

To make orders under the Town Police Clauses Act 1847 where there are no objections to the proposed closure from either the highway authority or the police.

To determine requests for review under the Freedom of Information Act 2000.

To determine listing and compensation reviews in respect of assets of community value under Part 5 Chapter 3 of the Localism Act 2011.

To be the Proper Officer as required by any legislation save where another Officer has been so designated.

To authorise Officers of the Council to appear in any court or tribunal as appropriate.

To institute, defend and be responsible for the conduct of any legal proceedings in any civil or criminal court or tribunal, on behalf of the Council, and to make appropriate arrangements for such matters to be dealt with by the Council's Legal Service.

To instruct Counsel or external solicitors to advise and/or represent the Council, through the Council's Legal Service.

To settle or compromise any claim against the Council or legal proceedings to which the Council is a party, in consultation with the relevant Director.

To take all steps incidental to completing or obtaining the confirmation of any Order or other formal proceedings made by the Council.

To determine nominations for inclusion in the Council's list of assets of community value, and to determine requests from an asset owner for compensation under Part 5 of the Localism Act 2011.

In accordance with relevant legislation and any charging policy set by Council or Cabinet to set fees and charges for services and activities.

# <u>DELEGATIONS TO ANY OFFICERS DESIGNATED BY THE DIRECTOR OF CORPORATE</u> SERVICES IN WRITING

Under the cascade principle (above) the Director of Corporate Services may authorise other suitably qualified and experienced Officers to undertake any of the functions set out above.

#### DELEGATIONS TO THE DIRECTOR FOR ECONOMIC GROWTH AND REGENERATION

To approve the terms and conditions for the disposal or acquisition of freehold land, and the granting or taking of a lease of property, where the consideration or premium or annual rent is at market value and does not exceed £150,000 subject to Ward Councillors being consulted about the principle of the sale/acquisition or, if the property has not previously been leased, the principle of leasing.

To approve the terms and conditions of any other lettings, sub-lettings, concessions or licences to occupy any Council land or premises, where the rent / fee is at market value.

To grant peppercorn leases of land for potential new allotment sites (provided that such land would not be capable of achieving a market rent exceeding £6000 per annum for alternative use) subject to the approval of the Director of the relevant managing Service.

To approve the terms of rent or service charge reviews, licences to assign, deeds of variation and surrenders.

To appropriate land and properties between purposes.

To terminate or forfeit leases, sub-leases and licences.

To approve the payment of compensation due under the Landlord and Tenant Act 1954.

To grant and accept wayleaves and easements and to approve the consideration payable to or by the Council.

To approve the disposal of council houses and flats and subsequent assignments under the statutory Right to Buy provisions.

To approve the naming of streets and numbering of properties.

To determine applications under the Building Regulations, and to serve notices and issue certificates under the Building Regulations 2000 (as amended).

To exercise the Council's powers under Sections 76, 77, 78, 79 and 81 of the Building Act 1984.

To approve Home Loss and Disturbance payments.

To be the Proper Officer for the purposes of Section 93(1)(a) and to authorise Officers to sign documents in accordance with Section 93(1)(b) of the Building Act 1984.

To designate authorised Officers for the purposes of Section 95 of the Building Act 1984.

The discharge of any function relating to the control of pollution and the management of air quality.

In consultation with the relevant Cabinet portfolio holder, to approve grants and other financial assistance to businesses and community enterprises, in accordance with the eligibility criteria and other terms and conditions applicable to the relevant approved grant aid schemes.

In accordance with relevant legislation and any charging policy set by Cabinet, to set fees and charges for services and activities.

In consultation with the Chief Executive, to instruct Counsel to advise and/or represent the Council.

To designate authorised Officers for the purposes of Sections 196A, 196B, 214B, 214C, 219, 324 and 325 of the Town and Country Planning Act 1990 and Sections 88 and 88A of the Planning (Listed Buildings and Conservation Areas) Act 1990, who may then act on behalf of the Council under the relevant legislation in accordance with their designation as authorised Officer.

To set fees and charges for planning applications and any other services provided under the Terms of Reference of the Committee.

To determine applications under the provisions of Part III and VIII of the Town and Country Planning Act 1990 and Part I of the Planning (Listed Buildings and Conservation Areas) Act 1990, having regard to the approved Development Plan and any relevant approved statement of policy, including proposals affecting Listed Buildings or in Conservation Areas EXCEPT for the following categories of development:

- (a) Applications in the major category as defined by the Ministry of Housing, Communities and Local Government, which are recommended for approval and are the subject of any objections:
- (b) Applications recommended for approval which are departures from the Development Plan:
- (c) Applications made by the City Council or major applications made by the County Council:
- (d) Applications by Councillors or Council Officers and other parties where considerations of probity indicate that a Committee decision is required;
- (e) Any application which the Chief Officer (Regeneration and Planning) considers should be determined by the Committee; and
- (f) Any application which a Councillor asks to be referred to the Committee. This request must be made to the Case Officer within twenty-one days of the application appearing on the Weekly List of Applications; it must be submitted on the requisite form (which can be emailed); and the request cannot be made on a resubmitted application (an application submitted within twelve months of a refusal or withdrawal of an application with the same or similar description, unless the initial application was referred to Committee within its 21 day period before it was withdrawn).

Where a Ward Councillor submits a request, for an application to be referred to the Committee and where the Ward Councillor is also a member of the Planning Regulatory Committee, that Councillor would be expected to register to speak at the Planning Regulatory Committee meeting. In those circumstances, the Ward Councillor could either choose to send a substitute member to take their place on the Committee for the duration of the Committee meeting; or they could alternatively choose to register to speak as a Ward Councillor on that single item, in the knowledge that (as a speaker) they couldn't participate in debate or voting on that particular item. The Ward Councillor would however, be permitted to return to the Committee benches to be able to participate in debate and vote on other items on the Committee agenda.

To secure compliance with associated conditions or legal agreements in respect of any planning permission granted, to vary such conditions or agreements and to discharge any requirements of such agreements.

To respond to consultations under the provisions of Sections 42 and 43 of the Planning Act 2008 with the exception of responding formally to the Infrastructure Planning Commission or its successors in title under Sections 55 and 60 with the Council's view on Statements of Community Involvement and Local Impact Reports.

To decline to determine applications for planning permission pursuant to Section 70A of the Town and Country Planning Act 1990.

To determine requests for amendments to submitted or determined planning applications or other development related consents.

To advertise and consult on advertising of planning and other like applications.

In conjunction with the Chief Executive to contest appeals regarding matters within the Terms of Reference of the Planning Regulatory Committee.

To serve notices for the preservation/repair of Listed Buildings or buildings/structures worthy of listing under the provisions of Sections 3, 48 and 54 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

To serve, pursuant to planning legislation, including the Town and Planning Act 1990, Planning Contravention Notices, Breach of Condition Notices, Building Preservation Notices, Enforcement Notices, Stop Notices, Demolition Notices, Completion Notices, Repair Notices or any other Notice and to take any other related action.

To investigate and enforce breaches of planning control, planning condition or planning legislation.

To make and enforce Tree Preservation Orders and related provisions.

To determine applications for Certificates of Lawful Use or Lawful Development under the provisions of Section 191- 94 of the Town and Country Planning Act 1990.

To issue a screening opinion or a scoping opinion under the Provisions of the Town and Country Planning (Environmental Impact Assessment) (England and Wales) Regulations 1999.

To waive the charge for the making of Revocation and Modification Orders in appropriate cases.

To serve statutory notices in respect of any highway matter within the terms of reference of the Planning Regulatory Committee.

To make observations on development and development plans proposed by neighbouring authorities.

To exercise all planning and development control functions including entering into planning agreements such as agreement under section 106 Town and Country Planning Act 1990.

To serve notices or take any action in relation to hedgerows legislation including the Environment Act 1995.

<u>DELEGATIONS TO ANY OFFICERS DESIGNATED BY THE DIRECTOR FOR ECONOMIC</u>
GROWTH AND REGENERATION IN WRITING

Under the cascade principle (above) the Director for Economic Growth and Regeneration may authorise other suitably qualified and experienced Officers to undertake any of the functions set out above.

# <u>DELEGATIONS TO THE CHIEF FINANCE OFFICER AND TO THE DEPUTY CHIEF FINANCE OFFICER(S)</u>

#### **Executive Functions**

To determine the Council's tax bases and Collection Fund balances in respect of local taxation, together with related matters, in accordance with the Local Government Act 1992, the Local Government Act 2003 and other associated legislation.

To sign any documentation required to be signed by the Council's Chief Finance Officer.

To determine the Council's banking arrangements.

#### **Non-Executive Functions**

To be responsible for the proper management of the Council's financial affairs and the accounting arrangements of the Council, including (but not limited to) the following:

- All Officer decisions on borrowing, investment or financing in accordance with the approved Treasury Policy Statement and Investment Strategy.
- The investment of the Council's funds in accordance with such policy as the Council may
  from time to time approve and with a view to achieving such enhanced returns as is
  consistent with security and liquidity.
- To adjust, where necessary, the authorised and operational limits agreed each year for external debt, and to effect movement between the separately agreed figures for borrowing and long-term liabilities. Any such changes to be reported to the Council at its next meeting following the change.
- Management of the Collection Fund, General and other funds and accounts and the disbursement of monies therefrom.
- Raising of finance including leasing of vehicles, plant and equipment where the acquisition of the item concerned has all necessary approvals.
- Administration and recovery of Housing Benefits, Council Tax Benefits, Business Rates (NNDR) and to write off sums outstanding as irrecoverable.
- The grant of rate relief to charities within principles laid down by the Council.
- To write off all types of debtor accounts up to the level stated in financial regulations.
- To make mortgage advances to applicants fulfilling conditions set by the Council.
- Approve any individual loan or loan scheme.
- Make applications for funding, receive grants and act as accountable Officer.
- Act in receivership of the property of the mentally ill.

To authorise Officers to initiate and conduct legal proceedings in the Magistrates and County Courts on behalf of the Council in connection with the Council's finance and benefit functions.

The Chief Finance Officer (Section 151) will nominate a deputy in writing.

#### **DELEGATIONS TO THE MONITORING OFFICER**

- (a) Advise whether Cabinet decisions are within the Budget and Policy Framework The Monitoring Officer will advise whether decisions of the Cabinet are in accordance with the Budget and Policy Framework.
- (b) **Provide advice** The Monitoring Officer will provide advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and Budget and Policy Framework issues to all Councillors.
- (c) Ensure lawfulness and fairness of decision making After consulting with the Chief Executive and Chief Finance Officer, the Monitoring Officer will report to the Cabinet in relation to an executive function or Full Council in respect of a non-executive function if they consider that any proposal, decision or omission would give rise to unlawfulness or if any decision or omission has given rise to maladministration. Such a report will have the effect of stopping the proposal or decision being implemented until the report has been considered.
- (d) **Maintain the Constitution** The Monitoring Officer will maintain an up-to-date version of the Constitution and will ensure that it is widely available for consultation by Councillors, staff and the public and shall keep it up to date making minor amendments or implementing amendments decided by others.
- (e) **Be the Proper Officer for access to information** The Monitoring Officer will ensure that decisions, together with the reasons for those decisions, and relevant Officer reports and background papers, are made publicly available as soon as possible.
- (f) To institute, defend, or participate in and be responsible for the conduct of any legal proceedings in any civil or criminal court or tribunal, on behalf of the Council, and to make appropriate arrangements for such matters to be dealt with by the Council's Legal Service.
- (g) To instruct Counsel or external solicitors to advise and/or represent the Council, through the Council's Legal Service.
- (h) To settle or compromise any claim against the Council or legal proceedings to which the Council is a party, in consultation with the relevant Director.
- (i) The Common Seal of the Council will be kept in a safe place within the custody of the Monitoring Officer. A decision of the Council, or any part of it, will be sufficient authority for sealing any document necessary to give effect to the decision. The Common Seal will be affixed to those documents which, in the opinion of the Monitoring Officer, should be sealed. The affixing of the Common Seal will be attested by a Director, Chief Finance Officer or Monitoring Officer.

#### Non-Executive Functions Delegated by the Personnel Committee

In accordance with the Model Disciplinary Procedure contained in the JNC Handbook for Chief Executives, Investigation and Disciplinary Committee meetings shall be convened by the Monitoring Officer who will, filter out and deal with allegations which are clearly unfounded, trivial or can best be dealt with under some other procedure relating to the Chief Executive and the Chief Finance Officer (in consultation with the Chair of Personnel Committee).

#### Non-Executive functions delegated by the Standards Committee

The Monitoring Officer will contribute to the promotion and maintenance of high standards of conduct through provision of support to the Standards Committee.

**Conduct investigations** – To determine, in accordance with the Standards Committee's arrangements under the Localism Act 2011, whether an allegation of breach of the Councillors' Code of Conduct should be investigated, whether there should be local resolution or no action taken.

The Monitoring Officer will conduct investigations and may appoint an investigating Officer as appropriate.

Make arrangements for any hearings as appropriate.

To authorise the granting of dispensations pursuant to Section 33 of the Localism Act 2011.

The Monitoring Officer will nominate a deputy in writing in accordance with Section 5(7) of the Local Government and Housing Act 1989.

#### **DELEGATIONS TO THE HEAD OF DEMOCRATIC SERVICES**

#### Non-Executive functions delegated by the Licensing Committee

To empanel ad hoc Sub-Committees from the pool of ten Licensing Committee members.

#### **DELEGATIONS TO THE LICENSING MANAGER**

#### Non-Executive functions delegated by Licensing Committee

To designate authorised Officers for the purposes of the Local Government (Miscellaneous Provisions) Act 1976, who may then act on behalf of the Council under the Act in accordance with their designation as authorised Officer.

To designate authorised Officers for the purposes of Schedule 3 of the Local Government (Miscellaneous Provisions) Act 1982, who may then act on behalf of the Council under the Act in accordance with their designation as authorised Officer.

To allocate permits for street collections unless there are more applications than permits available.

To suspend or revoke a driver's licence under Section 61 of the Local Government (Miscellaneous Provisions) Act 1976, including authority to suspend or revoke a licence with immediate effect in the interests of public safety.

To suspend or revoke an operator's licence under Section 62 of the Local Government (Miscellaneous Provisions) Act 1976.

To suspend or revoke a hackney carriage or private hire vehicle licence under Section 60 or Section 68 of the Local Government (Miscellaneous Provisions) Act 1976.

To grant and issue any licence, registration or other permission under any legislation within the terms of reference of the Licensing Committee, unless there are any adverse representations or other reasons why the Officer considers it appropriate to refer the matter to the Committee. This does not include authority to refuse a licence, save that the Director of Communities and the Environment and

the Licensing Manager are authorised to refuse new applications for hackney carriage or private hire driver licences, where satisfied that the applicant is not a fit and proper person to hold a licence.

To approve any matters within the conditions of licences, registrations or other permissions under any legislation within the Terms of Reference of the Licensing Committee, which require the approval or consent of the Council.

To designate authorised persons as defined in Section 13(2)(a) of the Licensing Act 2003.

To designate authorised persons as defined in Section 304(2) of the Gambling Act 2005.

To exercise any other functions that may be delegated by the Director for Communities and the Environment or the Licensing Committee from time to time.

#### DELEGATIONS TO THE HEAD OF PROPERTY, INVESTMENT AND REGENERATION

#### **Executive Functions**

To approve the terms and conditions for the disposal or acquisition of freehold land, and the granting or taking of a lease of property, where the consideration or premium or annual rent is at market value and does not exceed £50,000 subject to Ward Councillors being satisfied with the principle of the sale/acquisition or, if the property has not previously been leased, the principle of leasing.

To approve the terms and conditions of any other lettings, sub-lettings, concessions or licences to occupy any Council land or premises, where the rent / fee is at market value.

To grant peppercorn leases of land for potential new allotment sites (provided that such land would not be capable of achieving a market rent exceeding £6,000 per annum for alternative use) subject to the approval of the Director of the relevant managing Service.

To approve the terms of rent or service charge reviews, licences to assign, deeds of variation and surrenders.

To terminate or forfeit leases, sub-leases and licences.

To serve or to authorise the service of notices under the Landlord and Tenant Act 1954.

To approve the payment of compensation due under the Landlord and Tenant Act 1954.

To grant and accept wayleaves and easements and to approve the consideration payable to or by the Council.

To approve the disposal of council houses and flats and subsequent assignments under the statutory Right to Buy provisions.

# <u>DELEGATIONS TO ALL DIRECTORS AND HEADS OF SERVICES IN RESPECT OF OFFICERS WITHIN THEIR SERVICE</u>

#### Non-Executive functions

To extend the term of any fixed term or temporary contract.

To change the designation of a post.

To recruit to established permanent or temporary posts (below JNC Chief Officer level), and determine commencing salary and subsequent granting or withholding of incremental progression.

To determine applications and approve arrangements in accordance with the provisions of the Council's Attendance Management Policies and Family Leave Scheme, Parental Leave Scheme and Flexible Working Scheme.

To determine applications for car loans.

To determine ex gratia payments.

To terminate employment in accordance with Council policy, and on grounds of permanent ill health.

To determine action in sickness absence cases lasting six months or more.

To take disciplinary action in accordance with Council policy (except JNC Chief Officers) and deal with grievances, capability or other staffing issues.

To authorise attendance of staff at appropriate courses, and the granting of financial assistance in accordance with the National Scheme of Conditions of Service.

The award of a maximum of two merit increments for examination success and in other appropriate cases provided that the award is within the approved establishment grade of the post-holder.

#### DELEGATIONS TO ALL LINE MANAGERS IN RESPECT OF OFFICERS THEY LINE MANAGE

To approve non-contentious terminations of employment (employee resignations or standard retirements), not including ill-health retirements or early access to pension as a result of redundancy within Council policy.

To manage Officers and take action as required by, and in accordance with, the terms of Council employment policies and procedures, including determining commencing salary for new appointees.



# Allocation of Seats to Political Groups 17 May 2021 Report of the Head of Democratic Services

#### **PURPOSE OF REPORT**

To advise Council of the calculations relating to the allocation of seats in accordance with the Local Government and Housing Act 1989 to allow Council to appoint to Committees as required at the annual meeting, as set out in Part 3, Section 1, Paragraph 1 (h) of the Constitution.

This report is public.

#### **RECOMMENDATIONS**

1) That in accordance with Section 15 of the Local Government and Housing Act, 1989 and Part 4 of the Local Government (Committees and Political Groups) Regulations, 1990, the City Council approves the calculations and allocation of seats set out in this report, including the adjustments set out in paragraph 5.

#### 1.0 Introduction

1.1 A calculation of political composition is undertaken at each annual council meeting to determine the political balance on the council's committees. Re-calculations are made as and when the political make-up of the council changes.

#### 2.0 Composition of the Council

2.1 The make-up of the Council following the recent by-elections in Kellet and Bulk wards is:-

Labour	14
Conservative	13
Green	10
Morecambe Bay Independents (MBI)	9
Independent Group	7
Eco-Socialist	5
Liberal Democrat	2
	60

#### 3.0 Seats Across Committees

3.1 Calculating each committee separately and individually, as shown in 3.2 below, would give an overall total out of the 78 seats of:-

Labour	19.5
Conservative	14
Green	13.5
MBI	11
Independent Group	10
Eco-Socialist	9
Lib Dem	<u>1</u>
	<u>78</u>

3.2 <u>15 Member Committee (Planning Regulatory)</u>

Labour	3.5000	(4)
Conservative	3.2500	(3)
Green	2.5000	(3)
MBI	2.2500	(2)
Independent Group	1.7500	(2)
Eco-Socialist	1.2500	(1)
Lib Dem	0.5000	(1)
		(16)

The figures in brackets are rounded. Rounding produces 16 seats in total, however there are actually 15 seats on the Planning Committee. Normally the group with the lowest residual would be rounded down. However, there are three groups with the same lowest residual of .5 (being the Labour, Green and Lib Dem Groups). An agreement will need to be reached between the Labour and Green groups to allocate a seat on this committee to the Liberal Democrat group, as this provides the most reasonable balance.

10 Mambar Committee	/Liconoina	Dogulatory)
10 Member Committee	(Licensing	Requiatory)

Labour	2.3333	(2)
Conservative	2.1667	(2)
Green	1.6667	(2)
MBI	1.5000	(2)
Independent Group	1.1667	(1)
Eco-Socialist	0.8333	(1)
Lib Dem	0.3333	(0)
		(10)

9 Member Committees x 2 (Overview and Scrutiny, Budget and Performance)

Labour	2.1000	(2)
Conservative	1.9500	(2)
Green	1.5000	(2)
MBI	1.3500	(1)
Independent Group	1.0500	(1)
Eco-Socialist	0.7500	(1)
Lib Dem	0.3000	(0)
		(9)

7 Member Committees	s x 5 (Personn	el, Audit,	CBC,	Appeals,	Standards)
Labour	1.6333	(2)			
Conservative	1.5167	(2)			
Green	1.1667	(1)			
MBI	1.0500	(1)			
Independent Group	0.8167	(1)			
Eco-Socialist	0.5833	(1)			
Lib Dem	0.2333	(0)			
		(8)			

The figures in brackets are rounded. Rounding produces 8 seats in total, however there are only 7 seats on each of these Committees. Therefore the group with the lowest residual (being the Conservative Group) has been rounded down to give that group 1 seat on each committee.

3.3 However, the calculation of the 78 committee places on all standing committees cannot be calculated separately and individually. It **must** be undertaken using rules A-E, set out in s. 15(5) of the Local Government and Housing Act 1989. Those rules are explained in *Appendix A* and the aggregate calculation is show below:-

Political Group	Number in each group/total number of Cllrs in political groups (56) X total number of committee seats (78)	Actual	Rounded
Labour	14/60x78	18.2000	18
Conservative	13/60x78	16.9000	17
Green	10/60x78	13.0000	13
MBI	9/60x78	11.7000	12
Independent Group	7/60x78	9.1000	9
Eco-Socialist	5/60x78	6.5000	6
Liberal Democrat	2/60x78	2.6000	3
			(78)

#### 4.0 Aggregate Calculation (RULE C)

4.1 As can be seen in the table above, rounding would produce 79 seats in total, however there are only 78 seats to fill. Therefore the group with the lowest residual (being the Eco-Socialist Group) has been rounded down, not up, to give 78 seats.

#### 5.0 Adjustments to be made

5.1 Bearing in mind the aggregate calculation in paragraph 4 above, and the calculation for the Planning Regulatory Committee which leaves three groups with one third of a seat each, the committee seats shown at 3.1 need to be adjusted. The Labour Group should have 18 seats not 19.5; the Conservative Group should have 17 seats, not 14; the Green Group should have 13 seats not 13.5; the MBI Group should have 12 seats not 11; the Independent Group should have 9 seats, not 10, the Eco-Socialist Independents should have 6 seats not 9 and the Liberal Democrat group should have 3 seats, not 1. Group leaders and administrators are asked to agree the necessary adjustments before the meeting, if possible, and pass the information to Democratic

Services. The passing and receiving of seats must be achieved by keeping as closely as possible to the political balance of each committee, shown at 3.2 above.

#### 6.0 Chief Executive Recruitment Committee

6.1 Whilst it is not a standing committee of Council to be included in the calculation, for information purposes, Council may wish to note that the Chief Executive Recruitment Committee comprises 9 Members on political balance. That balance will be 2 Labour, 2 Conservative, 2 Green, 1 MBI, 1 Independent Group and 1 Eco-Socialist.

#### 7.0 Conclusion

7.1 Members are requested to agree the new calculation so that appointments can be made to Committees.

#### **CONCLUSION OF IMPACT ASSESSMENT**

(including Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

There are no direct implications as a result of this report.

#### FINANCIAL IMPLICATIONS

There are no financial implications as a direct result of this report.

#### **SECTION 151 OFFICER'S COMMENTS**

The Section 151 Officer has been consulted and has no comments

#### LEGAL IMPLICATIONS

This report has been prepared in accordance with the provisions of Section 15 of the Local Government and Housing Act, 1989 and Part 4 of the Local Government (Committees and Political Groups) Regulations 1990.

#### **MONITORING OFFICER'S COMMENTS**

The Monitoring Officer has been consulted and has no comments

#### **BACKGROUND PAPERS**

Affiliation to Political Groups file.

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#### THE RULES

The main rules are set out in s. 15(5) LGHA, and they are to be applied sequentially. So Rule B cannot override Rule A; Rule C cannot override Rules A and B; and Rule D cannot override Rules A, B or C. An additional rule is set out in s. 16.

**Rule A**: all the seats on a committee or sub-committee may not be allocated to members of the same political Group. Note that this does not require that each political Group needs to represented on each committee or sub-committee.

**Rule B**: where a majority of the members of Council are members of the same political Group, a majority of the seats on each committee and sub-committee must be allocated to that political Group. So, where there is a majority Group, it must be allocated a minimum of 2 seats on each committee or sub-committee of 3 members, 3 seats on each committee or sub-committee of 4 members, and so on. This means that, where a political Group enjoys a narrow majority on Council, that majority Group will be allocated significantly more seats than would result from simple proportionality. Incidentally, the combination of Rules A and B reinforce the point that the minimum size of a committee or sub-committee ought to be 3.

**Rule C**: deals with the aggregate of seats on all committees, taken together. [It does not apply to sub-committees, joint committees or outside bodies (see later)]. It provides that, subject to Rules A and B, the relationship between the total number of committee seats allocated to each Group and the total number of seats on all committees must, as near as possible, be the same as the relationship between the number of members of the Group as a proportion of the total number of members of Council. This is subject to Rules A and B.

**Rule D**: Having worked out how many committee seats are to be allocated to each political Group, Rule D then determines which committees those seats relate to. Rule D now says that, taking each committee separately, the seats on that committee must allocated as close to proportionately as possible, without offending Rules A, B or C

There is also a "**Rule E**", inserted into s.16 by reg. 16(3), which provides that, where appointments to seats are to be made other than in accordance with Rules A to D (i.e. to seats which are not allocated to a political Group) then the Council or the committee must appoint members to those seats who are not members of a political Group. The exact wording is:

"(2A) Where appointments fall to be made to seats on a body to which section 15 applies otherwise than in accordance with a determination under that section, it shall be the duty of the authority or the committee, as the case may be, so to exercise their power to make appointments as to secure that the persons appointed to those seats are not members of any political Group."



# Appointments to Outside Bodies, Partnerships and Boards 17 May 2021 Report of the Head of Democratic Services

#### **PURPOSE OF REPORT**

To allow Council to consider its appointments to outside bodies, partnerships and boards, as set out in the report.

This report is public

#### **RECOMMENDATIONS**

- (1) That Council re-confirms appointments to outside bodies as set out in Appendix 1, or makes appointments and amendments as required.
- (2) That nominations be sought for the vacancies on:
  - a) Furness Line Community Partnership;
  - b) Relate Lancashire, Lancaster District;
  - c) Heysham Nuclear Power Station Local Community Liaison Council
- (3) That a Councillor be nominated to fill one vacancy to become a trustee of the North Lancashire Citizens' Advice Bureaux, as detailed in paragraph 3.2 of the report.
- (4) That, subject to
  - a) the City Council being offered one Labour seat on the Police and Crime Panel, and:
  - b) a Labour Councillor holding a portfolio which includes Community Safety,

that the Cabinet Member with responsibility for Community Safety be appointed to the Panel.

(5) That Council confirms that all appointments made or re-confirmed at this meeting will extend until the next City Council Elections in 2023.

#### 1.0 Introduction

1.1 Following the elections in May 2019, Council agreed new appointments to all outside bodies and partnerships. It is usual for those appointments to remain in place for the four-year term, with a full review due following the next scheduled elections in May 2023, however Council is given the opportunity to review them at each annual meeting.

#### 2.0 Proposal

- 2.1 **Appendix 1** shows a list of appointments which are made on by other bodies or by virtue of role. Attached at **Appendix 2** is a list of all organisations to which Council has made an appointment. The names of the Councillors appointed are included on the list.
- 2.2 As noted above, appointments made following an election usually cover the four-year term until the next election. The next elections are scheduled for May 2023 and Council is asked to approve that all appointments made or re-confirmed at this meeting will extend until the next City Council Elections in 2023.
- 2.3 Should any appointments made on the basis of a Councillor's role be affected by changes to appointments to Cabinet, these will be referred directly to Cabinet.

#### 3.0 Vacancies

- 3.1 The City Council's seat on the **Furness Line Community Railway Partnership** is vacant, following the resignation of Councillor Greenwell from this body. For information, meetings of the Furness Line Community Railway Partnership are usually in the mornings and are scheduled for:
  - Thursday 17 June 2021
  - Thursday 23 September 2021
  - Thursday 2 December 2021
- 3.2 There is a vacancy for a Council nominated Trustee on the **North Lancashire Citizen's Advice Bureaux Board.** The Council nominates to three places on the CAB Board, the other two places are held by Councillors Whitaker and Hartley. Council is asked to nominate a Councillor to the CAB to become a Trustee and serve on the Board. One accepted as a Trustee, there would be a commitment to attend 6 Board meetings a year, which are bi-monthly and typically at 4pm. In addition, Trustees may join working groups or standing committees.
- 3.3 In addition, there is a vacancy on **Relate Lancashire, Lancaster District** and one of the nine places on the **Heysham Nuclear Power Station Local Community Liaison Council** (HNPSLCLC) is also vacant.
- 3.4 The basis of appointment to all these bodies has previously been by nomination and voting at Council. Members are therefore recommended to receive nominations and make appointments to the Furness Line Community Railway Partnership, Relate Lancaster District and the HNPSLCLC at this meeting and to nominate a Councillor to become a Trustee of the North Lancashire CAB. It is further recommended that these, like all other appointments, should extend until the next City Council Elections in 2023.

#### 4.0 Monitoring of Attendance

4.1 At its meeting on 17 December 2014, Council considered a method of monitoring Members' attendance at the outside bodies they have been appointed to. Council resolved:

- (1) That Councillors appointed to outside bodies inform Democratic Services of the meetings they have attended throughout the year.
- (2) That officers include details of attendance in each report to Annual Council to inform Members when appointments to outside bodies are reconfirmed.
- 4.2 That information has been requested by Democratic Services and the replies received have been collated in a table at *Appendix 3.*

#### 5.0 Police and Crime Panel

- 5.1 Blackburn-with-Darwen Council administers the Panel for Lancashire.
- 5.2 Every year the composition of the panel is subject to change as a result of local elections held each May. It is usual for the City Council to receive one Labour party seat on the Panel, and to appoint the Cabinet Member who has Community Safety in their portfolio to that seat. If the portfolio holder for Community Safety is a Labour Councillor in 2021/22, Council is asked to re-confirm those arrangements at this meeting so that the Council can be represented at the first meeting this municipal year if the situation is unchanged.
- 5.3 Should the City Council be informed by the administrating authority that it must appoint from another party, then the matter will be brought to the next Council meeting.

#### 6.0 Conclusion

6.1 Council is asked to consider its appointments to outside bodies, partnerships and boards as set out in this report.

#### **CONCLUSION OF IMPACT ASSESSMENT**

(including Health and Safety, Equality and Diversity, Human Rights, Community Safety, Sustainability and Rural Proofing)

There are no direct implications as a result of this report.

#### FINANCIAL IMPLICATIONS

Members of outside bodies are entitled to travel expenses, which are currently being funded from within existing budgets.

#### LEGAL IMPLICATIONS

There are no legal implications as a direct result of this report.

#### SECTION 151 OFFICER'S COMMENTS

The Section 151 Officer has been consulted and has no comments.

#### **MONITORING OFFICER'S COMMENTS**

The Monitoring Officer has been consulted and has no comments.

#### **BACKGROUND PAPERS**

Representations on Outside Bodies file.

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Appendix 1a

#### SCHEDULE OF APPOINTMENTS TO OUTSIDE BODIES, PARTNERSHIPS AND BOARDS

#### **APPOINTMENTS MADE BY VIRTUE OF ROLE/POSITION**

#### APPOINTMENTS TO BE MADE BY CABINET

(one appointment unless otherwise stated; 2020/21 appointments are shown below)

BID Company Ltd – Cllr Hanson

Community Safety Partnership (Cabinet Member and reserve) – vacancy: sub Cllr Jackson Growth Lancashire Limited (Cabinet Member and reserve) – Cllr Hamilton-Cox; sub Cllr Lewis Health and Wellbeing Partnership (Cabinet Member and reserve) – vacancy: sub vacancy Lancashire Leaders Meeting (Leader of the Council)

Lancashire Waste Partnership – Cllr Brookes

Lancaster Community Fund Grants Panel (1 place; the other place is by nomination and voting at Council) – Cllr Lewis

Lancaster Business Improvement District (BID) Management Group – Cllr Hamilton-Cox LGA Coastal Issues Special Interest Group – Cllr Frea

Morecambe Bay Partnership - Cllr Brookes

Yorkshire Dales National Park Board - Cllr Frea

#### **VETERANS' CHAMPION**

Ex-Officio Trustee of the Kings Own Royal Regiment Museum

#### APPOINTMENTS TO BE MADE BY OVERVIEW & SCRUTINY

(one appointment unless otherwise stated)

Homelessness Forum

Lancaster, Morecambe and District Fairtrade Group

#### APPOINTMENTS TO BE MADE BY OTHER COMMITTEES

Organisation	Basis of Appointment
Crook O'Lune Advisory Committee	1 rep from Planning Committee (and ward Members, see below)
North West Local Authority Employers' Organisation	Chair of Personnel Committee (Vice Chair of Personnel Committee as substitute)

#### APPOINTMENTS HELD BY WARD COUNCILLORS

Organisation	Ward (All Ward Councillors unless otherwise stated)
Crook O'Lune Advisory Committee	Lower Lune Valley one Member by agreement and Halton ward Member (plus a rep from the Planning Committee, see above) Clirs Frea (Halton), Clir Prichard (Lower Lune Valley)
Friendship Centre Management Committee	Castle; one representative by agreement Cllr Brookes
Marsh Community Centre Management Committee	Marsh; one representative by agreement Cllr Bannon

# SCHEDULE OF APPOINTMENTS TO OUTSIDE BODIES, PARTNERSHIPS AND BOARDS

# APPOINTMENTS MADE BY FULL COUNCIL (one appointment unless otherwise stated)

Arnside and Silverdale AONB Unit - Cllr Greenwell

Board of the Lancaster District Chamber of Commerce - Councillor Hamilton-Cox

Board of Trustees of the Lancaster Charity (6 places) Cllrs Brookes, Redfern, Biddulph,

Budden, Frea, Pritchard

Forest of Bowland AONB Advisory Committee - Cllr Frea

Furness Line Community Railway Partnership -VACANT

Fylde, Lancaster and Wyre Childrens' Board - Cllr King

George Fox School Educational Charity - Cllr Robinson

Heysham Nuclear Power Station Local Community Liaison Council (9 places) - Cllrs

Biddulph, Black, Boyd-Power, Bryning, Cleet, Frea, Hartley, Matthews and VACANT

James Bond/Henry Welch Trust - Cllr Thornberry

Lancaster Canal Regeneration Partnership - Cllr Penny

Lancaster and Skipton Rail User Group - Cllr Bryning

Lancaster Community Fund Grants Panel (1 place; the other place is a Cabinet appointment) – Cllr Bannon

Lancaster District CVS - Cllr Sinclair

Lancaster Ripley Church of England Education Trust – Cllrs Bryning, J Jackson

Lancashire County Council Health Scrutiny Committee (co-optee, non voting) - Cllr Dowding

Lancashire Enterprise Partnership Joint Scrutiny Committee – Cllr Brookes

Lune Park Children's Centre – Cllr Parr

Morecambe FC Community Sports Trustee – Cllr Hanson

National Association for Areas of Outstanding Natural Beauty (Landscapes for Life) – Cllr Matthews

North Lancashire Citizens' Advice Bureau Board (3 places, Morecambe, Lancaster and Rural) – Cllrs Whitaker and Hartley and one vacancy

Preston and Western Lancashire Racial Equality Council - Cllr Lewis

Relate Lancashire – Lancaster District – VACANT

Reserve Forces and Cadets Association for the N. West of England and the Isle of Man – Cllr Dennison

The Community Rail Partnership (formerly Leeds-Morecambe and Settle-Carlisle Railway Development) – Cllr A Bryning

# **Outside Body Attendance – 2020-2021**

Body	Councillor	Attendance	Comments
Arnside and Silverdale AONB Unit	J Greenwell	All meetings	Attends all meetings
Board of Trustees of Lancaster Charity	A Biddulph	-	Meetings suspended due to COVID
	D Brookes	-	Meetings suspended due to COVID
	K Budden	-	Meetings suspended due to COVID
	K Frea	-	Meetings suspended due to COVID
	J Pritchard	-	Meetings suspended due to COVID
	R Redfern	-	Meetings suspended due to COVID
Board of the Lancaster District Chamber of Commerce	-	-	On hold
Community Safety Partnership	C Hartley/	2	
	J Parr	-	
Crook O'Lune Advisory Committee	K Frea	-	
	C Matthews	-	No contact made by Crook O'Lune Advisory Committee
	J Pritchard	1	
Domestic Abuse Reduction Group	-	-	Awaiting contact
Forest of Bowland AONB Advisory Committee	J Pritchard	1	Virtual
Friendship Centre Management Committee	D Brookes	-	Attended virtual AGM and ad hoc meetings; formal
			trustee meetings suspended
Furness Line Community Railway Partnership	J Greenwell	-	Not invited to meetings (now sorted)
Fylde, Lancaster and Wyre Children's Partnership Board	M King	-	Meetings suspended due to COVID
George Fox School Educational Charity	J Young	2	Will attend any further meetings
Growth Lancashire Limited	T Hamilton-Cox		No reply
Health and Wellbeing Partnership	C Hartley/	1	
	J Parr	3	Bay Palliative Care Group
Health Scrutiny Committee	G Dowding	All	
Heysham Mossgate Co Ltd	A Biddulph	-	All meetings suspended due to COVID
Heysham Nuclear Power Station LCLC	A Biddulph	-	All meetings suspended due to COVID
	P Black	-	All meetings suspended due to COVID
	V Boyd-Power	-	All meetings suspended due to COVID
	A Bryning	-	All meetings suspended due to COVID

	R Cleet	_	All meetings suspended due to COVID
	K Frea	_	All meetings suspended due to COVID
	C Hartley	_	All meetings suspended due to COVID
	D Jenkins	_	All meetings suspended due to COVID
	C Matthews	_	All meetings suspended due to COVID
Homelessness Forum	M King	1	
James Bond/Henry Welch trust	S Thornberry	All meetings	Meetings carried out by phone conference call or teams
Lancashire Leaders' Meeting	E Lewis	-	Unknown how many attended
Lancashire Waste Partnership	D Brookes	1	Virtual meeting
Lancaster Canal Regeneration Partnership	F Penny	0	
Lancaster, Morecambe and District Fairtrade Group	D Whitaker	2	
Lancaster and Skipton Rail User Group	A Bryning	-	Meetings suspended but magazine produced
Lancaster Community Fund Grants Panel	M Bannon	1	
	E Lewis	-	Not called to be a member of the panel as yet
Lancaster District CVS	A Sinclair	3	Virtual meetings
Lancaster Ripley Church of England Education Trust	A Bryning	-	Meetings suspended due to COVID
	J Jackson	-	All meetings suspended due to COVID. However took
			part, via email, in consultations on various decisions.
LDP Joint Scrutiny Committee	D Brookes	-	New appointment
LGA Coastal Issues Special Interest Group	-	-	This o/s body is being reorganised.
LGA General Assembly	E Lewis	-	Did not meet
Lune Park Children's Centre	J Parr	1	
Management Group of Lancaster BID Management Group	T Hamilton-Cox		No reply
Marsh Community Centre Management Committee	M Bannon	-	In touch on very regular basis
Morecambe Bay Partnership	D Brookes/	-	New appointment
	J Parr	1	
Morecambe BID Community Interest Group	J Hanson	6	Virtual meetings
Morecambe FC Community Sports Trustee	J Hanson	-	Meetings suspended due to COVID
National Association of Areas of Outstanding Natural Beauty	C Matthews	-	No contact made by AONB (now sorted)
North Lancashire Citizens' Advice Bureaux Board	K Frea	0	To be handed back to Council
	C Hartley	6	
	D Whitaker	1	

NW Local Authority Employers' Organisation	O Robinson	2	
PATROL Adjudication Joint Committee	J Wood	-	New appointment
Preston and Western Lancashire Racial Equality Council	Vacancy	-	
Relate Lancashire – Lancaster District	Vacancy	-	
Reserve Forces and Cadets Association	R Dennison	1	Zoom meeting
The Community Rail Partnership	A Bryning	2	Meetings suspended due to COVID
Yorkshire Dales National Park Board	K Frea	12	Various committees

#### **Briefing Note**

#### Motion on Notice - Flying the Union Flag

Motion proposed by Councillor John Reynolds Seconded by: Councillors Merv Evans, Darren Clifford and Roger Cleet

Our nation's flag is a symbol of liberty, unity and freedom that creates a shared sense of civic pride, and unites us as one people on these islands. People expect to see the Union flag flying high on civic buildings as a sign of our local and national pride, and our shared identity.

The Union flag should be flown every day, on every Lancaster City Council building.

We note that the mayor has approved the flying of the Union flag on council buildings on a permanent basis, in line with the suggestion from MHCLG.

This motion calls on Lancaster City Council to:

- (1) Enshrine the recommendations from MHCLG as council policy, so that future mayors cannot remove the recommendation to fly the Union Flag on council buildings on all days (except where a flag is flown to celebrate a specific day or event)
- (2) Ensure that Flags are replaced on a regular basis to ensure the highest standards
- (3) Complete a condition survey of flags and flag poles for the consideration of the portfolio holder for property services, and then complete one every year from now on.
- (4) Seek funding pots for the replacement of flag poles and for helping to fund new flag poles and flags
- (5) Seek the feedback of the community and elected members about areas of public open space where they would like to see a flag pole
- (6) Write to partners, local businesses and parish and town councils asking them to adopt the elements of this motion appropriate to them.

#### Officer briefing note:

The motion requests that the Union flag should be flown every day on every Lancaster City Council building. The City Council owns a great many buildings in the district and many are tenanted. The proposer of the motion may need to be more specific about which buildings they feel are appropriate. Earlier in the motion there is a mention of 'Civic Buildings' and these would be the most appropriate, since it is usual for flags to be flown on municipal buildings. There are currently three flag poles at Lancaster Town Hall and one at Morecambe Town Hall.

#### Regarding (1)

As noted in the motion, the Mayor has approved the flying of the Union flag at Morecambe and Lancaster Town Halls, in line with recent MHCLG guidance. The Mayor traditionally takes decisions on the flying of flags, as part of their civic role. The Council Business Committee's terms of reference include 'to agree civic and ceremonial matters in consultation with the Mayor", so there can be wider member involvement on policy issues. Council could, if it wishes, make a policy on this particular issue which Democratic and Property services would then follow.

At present, there is only one flagpole at Morecambe Town Hall, so on the sad occasion of a death of a Councillor or Alderman, it will now be necessary to take down the Union Flag and replace with the City Flag at half-mast until sundown on the day of the funeral, as is customary. Also, there are occasions when other flags are flown during the year (Rainbow flag for Pride;

Commonwealth flag for Commonwealth day, Armed Forces flag for Armed Forces week, etc) when these flags will replace the Union Flag at Morecambe Town Hall, as pointed out in the motion. There are three flag poles at Lancaster Town Hall and so it will be possible to keep the Union flag flying on the highest, middle flag pole, alongside any other flags, in a lower position.

#### **Regarding (2), (3) and (4)**

Two new Union flags were ordered when the decision was made to fly them every day. Property Services do regularly check the condition of flags. Purchase of new flags is through the Mayor's civic budget at present and the budget holder is the Head of Democratic Services. The funds in that budget are enough to cover new flags as and when required, however there is currently no budget for new flag poles. If Council is minded to greatly increase the number of flag poles by adding them to non-municipal council buildings and in areas of public open space, as this motion suggests, then it would need to budget for those. Property Services could report on the condition of flag poles and the flag poles themselves to the relevant portfolio holder each year, if this motion is passed.

#### Regarding (5)

A social media and publicity campaign could be run to elicit views, however public expectations would need to be managed to match whatever budget is set aside, and decisions about erecting new flag poles could be subject to planning permission or other permissions regarding the Council's listed buildings. Council may wish to elaborate on the process for decision making when suggestions are received; or may wish to leave this to the Council Business Committee in consultation with the Mayor.

# Regarding (6), writing to partners, local businesses and parish and town councils asking them to adopt the elements of this motion appropriate to them.

It is not clear which part(s) of the motion would apply to partners or business since this is essentially a motion about flag flying on civic buildings. Any such letter to parish or town councils in the district should make very clear that the Council is not offering to pay for flag poles or their installation, or supplies of flags.

#### Comments from the s151 Officer

The s151 Officer has been consulted and has no further comments to add.

#### **Comments from the Monitoring Officer**

The Monitoring Officer has been consulted and has no further comments to add.